## Ordinance 2017-05

## **SHORT TITLE**:

An ordinance enacting Provo City Code Chapter 9.18. Prohibiting Camping on Public Property. (17-020)

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# PASSAGE BY MUNICIPAL COUNCIL

# **ROLL CALL**

DISTRICT	NAME		FOR	AGAINST	OTHER
CW 1	DAVID SEWELL		√		
CW 2	GEORGE STEWART		√		
CD 1	GARY WINTERTON		√		
CD 2	KIM SANTIAGO		√		
CD 3	DAVID KNECHT		√		
CD 4	KAY VAN BUREN		√		
CD 5	DAVID HARDING		<b>√</b>		
	1	TOTALS	7	0	0

This ordinance was passed by the Municipal Council of Provo City, on the 21 <sup>st</sup> day of February 2017, on a roll call vote as described above. Signed this01 March 2017
Daid & Sevell Chair
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APPROVAL BY MAYOR
This ordinance is approved by me this 6 March 2017.

Mayor

## Ordinance 2017-05

III

#### CITY RECORDER'S CERTIFICATE AND ATTEST

This ordinance was signed and recorded in the office of the Provo City Recorder on the 7th day of March 2017 \_\_\_, with a short summary being published on the 25<sup>th</sup> day of February, 2017, in The Daily Herald, a newspaper circulated in Provo, Utah. I hereby certify and attest that the foregoing constitutes a true and accurate record of proceedings with respect to Ordinance Number 2017-05.



City Recorder

1	ORDINANCE 2017-05.
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3	AN ORDINANCE ENACTING PROVO CITY CODE CHAPTER 9.18 PROHIBITING
4	CAMPING ON PUBLIC PROPERTY. (17-020)
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6	WHEREAS, to provide City services and to further City purposes Provo City owns and
7	manages various parcels of real property for the benefit of its citizens and the general public; and
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9	WHEREAS, the City strives to ensure that these parcels of real property are used for the
10	purposes for which they were acquired in a safe, healthy, and sanitary manner and condition, free
11	of public health, safety, and sanitation risks; and
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13	WHEREAS, the City has recently experienced an increase in the use of public parks and
14	other public properties for unauthorized purposes, including camping, which has increased
15	public health, safety and sanitation risks to authorized public users of these properties, and to
16	City employees responsible for upkeep, management and operation of the properties; and
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18	WHEREAS, it is proposed that a new Provo City Code Chapter 9.18 be enacted to
19	address: (i) public health, safety and welfare concerns arising from unauthorized sleeping and
20	camping on public property; and (ii) the removal of unlawful campsites on public property; and
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22	WHEREAS, this ordinance is necessary to preserve and protect the citizens and the real
23	property assets of the City that are subjected to public health, safety and sanitation risks; and
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25	WHEREAS, while the City desires to maintain the use of public properties for their
26	intended uses, it does not wish to prohibit ordinary recreational use of the parks such as
27	picnicking on a blanket, or resting or sleeping in a park during normal park hours; rather, it
28	intends to prohibit use of public property for the purpose of maintaining a temporary dwelling
29	place; and
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31	WHEREAS, the City recognizes the plight of the homeless, is committed to protecting
32	their constitutional rights, and seeks to provide them with information on how and where to find

appropriate shelter; and

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WHEREAS, the City recognizes the fact that when overnight homeless shelters are full, an indigent, homeless person who has no access to private spaces may have no alternative but to sleep in a public space; and

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WHEREAS, the City intends that when there is no available shelter space the enforcement of its ordinances will not have the effect of criminalizing homelessness, nor constitute cruel and unusual punishment in violation of the constitutional rights of the homeless; and

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WHEREAS, the Provo City Police Department is committed to safeguarding the rights of all people and, in furtherance of this goal, works in partnership with other agencies and community groups who have an interest in the well-being of homeless persons; and

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WHEREAS, on February 7, 2017, and February 21, 2017, the Municipal Council held duly noticed public meetings to ascertain the facts regarding this matter, which facts are found in the meeting records; and

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WHEREAS, after considering the facts presented to the Municipal Council, the Council finds (i) Provo City Code Chapter 9.18 should be enacted as set forth below; and (ii) such action reasonably furthers the health, safety and general welfare of the citizens of Provo City.

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NOW, THEREFORE, be it ordained by the Municipal Council of Provo City, Utah, as follows:

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#### PART I:

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Provo City Code Chapter 9.18 Prohibited Camping on Public Property is hereby enacted as follows and replaces the previously repealed Chapter 9.18 Parking Strips:

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### Chapter 9.18. Parking Strips Prohibited Camping On Public Property

- 65 **9.18.010. Definitions.**
- 9.18.020. Sleeping on Public Property Without Authorization Prohibited.
- 67 9.18.030. Camping on City Public Property Without Authorization Prohibited.
- 68 9.18.040. Removal of Unlawful Campsite.
- 69 9.18.050. Removal, Disposition and Release of Personal Property.
- 70 9.18.060. Enforcement and Mitigation.
- 71 9.18.070. Application to City Property Outside City Limits.

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#### **9.18.010.** Definitions.

For the purpose of this Chapter the following terms, phrases, words, and their derivations shall have the meaning given herein:

"Available overnight shelter" means a public or private facility, with all necessary Provo City occupancy approvals, open to an individual or a family experiencing homelessness with an available overnight space to house the individual or family at no charge. Overnight shelter space shall be considered available if the individual is not permitted to use otherwise available overnight shelter space due to the individual's voluntary actions, including, but not limited to, intoxication, drug use, unruly behavior, or violation of shelter rules.

"Camp" or "camping" means to set up or to remain in or at a campsite.

"Campsite" means any place where bedding, sleeping bag, or other material used for bedding purposes, or any stove or fire is placed, established, or maintained for the purpose of maintaining a place to dwell or sleep, whether or not such place incorporates the use of any tent, lean-to, shack, or any other structure, or any vehicle or part thereof.

"Parking Strip" means the area between a curb, or a place where a curb would be located if improvements were installed, and a where a sidewalk is located or would be installed.

"**Personal Property**" means any tangible item reasonably recognizable as belonging to a person and having apparent utility or monetary value.

"**Public Property**" means any real property, building, or structure owned, used or leased by Provo City or any department thereof, including, but not limited to, any sidewalk, street, parking strip, alley, lane, public right-of-way, park, open space, bench, equipment, and other similar property.

"Reasonable notice" means notice reasonably calculated under all the circumstances to apprise a person that camping is prohibited at a particular location and, where personal property is deposited, affording the person time to gather their personal property and depart.

### 9.18.020. Sleeping on Public Property Without Authorization Prohibited.

Provo City finds that sleeping on sidewalks, streets, parking strips, alleys, lanes, rights-of-way and within doorways is unsafe as it obstructs pedestrian and/or vehicular traffic, and may place the person sleeping and/or the public in danger of harm. Therefore, except as may be otherwise expressly authorized by the City:

- (1) No person may sleep on any public sidewalk, street, parking strip, alley, lane, or public right-of-way.
  - (2) No person may sleep in any publicly used ingress or egress to public property.
- (3) A violation of this subsection after a request to cease and desist shall be unlawful and shall give rise to any remedy provided by law.

### 9.18.030. Camping on City Public Property Without Authorization Prohibited.

No person may camp in or upon any public property, nor any property owned by other governmental entities that have posted notice prohibiting camping, unless:

- (1) the person has the authorization of owner of the property to camp at that location;
- (2) camping is specifically authorized by the issuance of a special event permit in accordance with Provo City Code Chapter 6.20;
- (3) camping is done for the purpose of watching a public parade in compliance with all the requirements of Provo City Code Section 9.14.220;
- (4) camping is necessary after the formal proclamation of an emergency in accordance with Provo City Code Section 2.10.280;

- 120 (5) camping is otherwise specifically authorized by Provo City Code; or
  - (6) the individual is on public property other than a sidewalk, street, parking strip, alleyway, lane, or public right of way, and there is no available overnight shelter.

#### 9.18.040. Removal of Unlawful Campsite.

Upon discovery of a campsite on public property, removal of the campsite by the authorized agents of Provo City may occur if:

- (1) after reasonable notice, the individual refuses to remove their personal property from the premises;
  - (2) personal property appears to be abandoned;
- (3) there is probable cause for law enforcement officials to believe that illegal activities other than camping are occurring at the campsite; or
- (4) there is immediate danger to human life, health or safety, including, but not limited to, possible contamination of public or private property by unsanitary and/or hazardous materials.

### 9.18.050. Removal, Disposition and Release of Personal Property.

Upon removal of a campsite, all litter, including items having no apparent utility or monetary value and items in an unsanitary condition, may be immediately discarded. All other personal property shall be gathered, retained, and released, with notice being provided to the property owner, in accordance with Utah Code Title 24, the Forfeiture and Disposition of Property Act; Utah Code Title 77, Chapter 24A, Lost or Mislaid Personal Property; and relevant Provo Police Department policy.

#### 9.18.060. Enforcement and Mitigation.

In enacting this Chapter, it is not Provo City's intent to criminalize homelessness nor violate a homeless person's constitutional rights. Likewise, the City does not wish to prohibit the ordinary recreational use of the parks such as picnicking on a blanket, or resting or sleeping in a park during normal park hours. Enforcement of this Chapter shall be undertaken to avoid such results.

Upon conviction for a violation of this Chapter, in addition to any other factors deemed appropriate by the Court, the Court shall consider in mitigation whether or not the person immediately removed all personal property and litter, including, but not limited to, bottles, cans, and garbage from the campsite after being informed it was in violation of the law.

### 9.18.070. Application to City Property Outside City Limits.

This Chapter applies to public property owned by Provo City that is located outside the City's municipal limits.

160	PART II:

A. If a provision of this ordinance conflicts with a provision of a previously adopted ordinance, this ordinance shall prevail.

B. This ordinance and its various sections, clauses and paragraphs are hereby declared to be severable. If any part, sentence, clause or phrase is adjudged to be unconstitutional or invalid, the remainder of the ordinance shall not be affected thereby.

C. The Municipal Council hereby directs that the official copy of the Provo City Code be updated to reflect the provisions enacted by this ordinance.

D. This ordinance shall take effect immediately after it has been posted or published in accordance with Utah Code 10-3-711, presented to the Mayor in accordance with Utah Code 10-3b-204, and recorded in accordance with Utah Code 10-3-713.

#### END OF ORDINANCE.